



CITY OF LODI

COUNCIL COMMUNICATION

AGENDA TITLE: Intersection Control and "No Parking" Zone Study, Kettleman Lane at Beckman Road

MEETING DATE: November 17, 1993

PREPARED BY: Public Works Director

RECOMMENDED ACTION: That the City Council review the following study performed at the intersection of Kettleman Lane and Beckman Road and take the appropriate action. The study consists of the review of traffic controls at the intersection and staff's recommendation to install restricted parking zones adjacent to the intersection.

BACKGROUND INFORMATION: The Public Works Department has received several complaints regarding the need for additional traffic controls at the intersection of Kettleman Lane and Beckman Road and "no parking" zones adjacent to this intersection. Existing traffic control at this intersection consists of stop signs on the Beckman Road approaches to Kettleman Lane. Even though these two requests are for different types of traffic control, they are often requested as a solution to the same problem. In many cases, installing either "no parking" zones or a more restrictive traffic control will make it easier for drivers to traverse a typical intersection. Still, depending on the conditions, each of these traffic controls have their place. Because of these similarities, if "no parking" zones are installed to improve visibility of approaching traffic on a cross street, a more restrictive traffic control may not be needed. Similarly, if a stop sign or traffic signal is installed, the need for the additional visibility provided by a "no parking" zone may not be needed. The following study considers both intersection traffic control and "no parking" zones.

Intersection Control - There have been three citizen requests for a four-way stop or traffic signal at this intersection. Based on the planned realignment of the north leg of Beckman Road, a traffic signal would not be an appropriate solution. To determine the need for a four-way stop, staff used adopted State guidelines. These guidelines reflect minimum standards and do not indicate that the traffic control must be installed, but rather may be installed. Recently acquired traffic volumes on Beckman Road and Kettleman Lane are 3,680 (30%) and 8,580 (70%) vehicles per day (vpd), respectively. At a four-way stop control, it is desirable to have equal approach volumes. The 30/70 volume split is below the desired split of 50/50. Available accident records were reviewed for the time period between 1989 and September 1993 (Exhibit A).

"No Parking" Zones - There have been six citizen requests to restrict parking adjacent to the intersection to improve visibility of approaching traffic and reduce congestion and dust in the area. Each of these issues are addressed below.

APPROVED

THOMAS A. PETERSON
City Manager



recycled paper

- **Visibility Concerns** - The visibility concerns received were all regarding sight obstructions on Kettleman Lane. Southbound drivers' concerns were trucks parked along the north side of Kettleman Lane on both sides of Beckman Road. Northbound drivers were concerned about trucks parked on the south side of Kettleman Lane, west of Beckman Road. The drivers of these trucks appear to be customers of the McDonald's Restaurant located at the northwest corner of this intersection. None of the accident reports indicated a problem with sight obstructions; however, there were similarities in these accidents. Of the sixteen right-angle accidents occurring at this location, fourteen (88%) involved drivers westbound on Kettleman Lane. And, of these fourteen accidents involving westbound drivers, ten accidents occurred with northbound vehicles. The remaining four accidents occurred with southbound vehicles.
- **Congestion Concerns** - The concerns received regarding congestion were related to parked vehicles along the west curb of Beckman Road north of Kettleman Lane, adjacent to the McDonald's Restaurant. The concern is that these parked vehicles create a backup of southbound traffic because they reduce the lane width and do not provide a stacking area for right-turning vehicles. On the northbound approach, parking is not a problem and the right turning movement is low.
- **Dust Concerns** - The concerns received regarding dust and dirt in the roadway were on the east side of Beckman Road north of Kettleman Lane, and on the north side of Kettleman Lane east of Beckman Road. Both of these concerns are that trucks parking in the dirt shoulder next to this undeveloped property (currently in vineyard) are creating a dust problem and tracking dirt into the roadway. Staff has confirmed that a dirt problem exists in this area because the northeast corner is not developed. There were no accident reports indicating that dust was a factor.

DISCUSSION: Unless the City wishes to spend a significant amount of money on right-of-way acquisition and construction, the realignment of the north leg of Beckman Road is dependent on a development by the owner. Since we do not know when the development will commence, it is unknown when the realignment will occur. Based on this factor, any changes made at this intersection will only be needed temporarily. Once the realignment is completed, it is doubtful that a multi-way stop control or "no parking" zones will be needed at this location. Therefore, if Council chooses to make any changes at this time, this area will need to be reviewed after the realignment is completed.

Intersection Control - Since 1989, the number of correctable accidents have dropped at this intersection. If one selects accident data from the worst 12-month period in recent history, State guidelines for a four-way stop at this intersection are satisfied. However, staff is concerned that placing any type of traffic control at this intersection will impede eastbound Kettleman Lane traffic and could cause a backup of vehicles into the Highway 99/Kettleman Lane (State Highway 12) interchange area. Based on recent traffic volume counts and an average delay per vehicle determined from an existing four-way stop intersection, it appears that there may be occasions when vehicles backup into the interchange area. Because delay times and traffic volumes vary, staff's measurements are only estimates. The existing conditions in the area, including traffic controls and traffic volumes, are shown on Exhibit B.

The peak hour traffic volumes were also analyzed using level of service (LOS) evaluations. LOS is a measure of traffic operating conditions and ranges from A to F. LOS is calculated based on traffic

control, intersection geometric, traffic volumes and turning movement conflicts. LOS A is free-flow conditions with little or no delay and LOS F is forced-flow conditions with very long delays. To evaluate the existing conditions of Kettleman Lane and Beckman Road intersection, procedures documented in the 1985 Highway Capacity Manual were used. Based on these procedures, the overall LOS is C (average traffic delay) with the existing two-way stop control. Staff also evaluated the LOS for the intersection with four-way stop controls. LOS for a multi-way stop control is based on traffic volumes, number of travel lanes and volume split. The procedure for evaluating LOS for multi-way stop controls is not specifically addressed in the Highway Capacity Manual other than defined as worse than or better than LOS C. Based on the existing volumes, the intersection will operate worse than LOS C and motorists will experience long traffic delays if multi-way stop signs are installed.

An additional concern of staff is that, since this would be the first traffic control on Kettleman Lane (approaching from the east) and the conditions are changing from rural to urban, an overhead flashing beacon should also be considered. Normal cost of purchasing and installing an overhead flashing beacon is up to \$5,000.

"No Parking" Zones - Exhibit C presents proposed restricted parking zones.

- **Visibility Concerns** - As indicated by the accident data, all but one right-angle accident involved westbound vehicles. Based on this information, it would appear that either vehicles approaching from the east are difficult to see or their speeds are excessive. Where parked vehicles or other sight obstructions limit visibility, the driver must not proceed until they can do so safely. Staff has reviewed the visibility conditions in this area and feels drivers can adequately see approaching vehicles. However, staff has noticed that it is difficult to see approaching vehicles when trucks are parked on Kettleman Lane. Even though the accident records do not support a visibility problem, staff recommends restricting truck parking (vehicles over 6 feet high) on the north and south side of Kettleman Lane from Beckman Road to 100 feet west of Beckman Road. This restriction is in accordance with California Vehicle Code § 22507. Staff also recommends installing "no parking" zones on the north side of Kettleman Lane, from Beckman Road to 200 feet east of Beckman Road. The additional 100 feet is recommended due to the higher westbound speeds. Since the vehicle code only allows a 100-foot restriction for vehicles over 6 feet high, this zone will also include parking restrictions for vehicles (see Exhibit C). Although not a 24-hour-a-day solution, speed enforcement should be continued in this area. As previously discussed, if a four-way stop is approved at this intersection, the need to install "no parking" zones to improve visibility may not be needed.
- **Congestion Concerns** - Staff agrees that eliminating some vehicle parking on the west side of Beckman Road, north of Kettleman Lane, would provide a stacking area for southbound drivers wishing to turn right at Kettleman Lane. This will reduce the length of backed up traffic and increase the capacity of the intersection, especially since the movement provided is in high demand. Based on the backup of southbound traffic, high right-turn demand, and the increase in intersection capacity, staff recommends installing 100 feet of "no parking" zone on the west side of Beckman Road, north of Kettleman Lane, which will provide stacking for approximately five vehicles. The remaining 78 feet between this "no parking" zone and McDonald's driveway will continue to be available for parking.

- **Dust Concerns** - The dust and dirt adjacent to the northeast corner of this intersection is partially due to the sewer line that was installed by the City. The most effective way to eliminate this dirt problem would be to install curb, gutter and sidewalk. However, since Beckman Road will be realigned in the future, it would not be economical to perform this work at this time. Other alternatives are to prohibit parking or do some minor grading and place a crushed rock base. Due to the dust created by truck turbulence while traveling on the paved roadway, crushed rock will be placed adjacent to the corners of the undeveloped property at the northeast corner of this intersection even if parking is prohibited. The owner of the undeveloped property at the northeast corner of this intersection is in favor of restricting parking on both Beckman Road and Kettleman Lane fronting his property. Staff feels that the placement of crushed rock on the east side of Beckman Road will eliminate the majority of the dust problem. If dust continues to be a problem, it can be brought back to Council for consideration.

If Council chooses to change the traffic control at this intersection, Traffic Resolution #87-163 must be amended. The adoption of a resolution is needed for "no parking" zones.

RECOMMENDATION: Although, in general we would not oppose the installation of four-way traffic controls at locations that satisfy the State's minimum guidelines, at this particular location a four-way stop could create long traffic delays and a back up at the Kettleman Lane/Highway 99 interchange. While installing a four-way stop at this intersection should result in a reduction of accidents at this intersection, it could be offset by the problems it may produce in adjacent areas. Based on these factors, staff feels that in lieu of installing four-way stops at this location, "no parking" zones and additional warning signs should be installed as shown on Exhibit C. The "no parking" zones will improve drivers' visibility of approaching traffic and the warning signs will provide advance notification of intersection. Staff will continue monitoring overall conditions in this area.

FUNDING: Funding for the following work is from the Street Maintenance Account:

- Two- to four-way stop control and overhead flashing beacon - maximum cost of \$5,000
- "No parking" zones (all) - approximate cost of \$1,200


Jack L. Ronsko
Public Works Director

Prepared by Paula J. Fernandez, Associate Traffic Engineer, and Rick S. Kiri, Senior Engineering Technician

JLR/RSK/im

Attachments

cc: City Attorney
Police Chief
Street Superintendent
Caltrans
Associate Traffic Engineer
LUSD Police Services - Biglow
Concerned Citizens
Affected Property Owners



CITY OF LODI

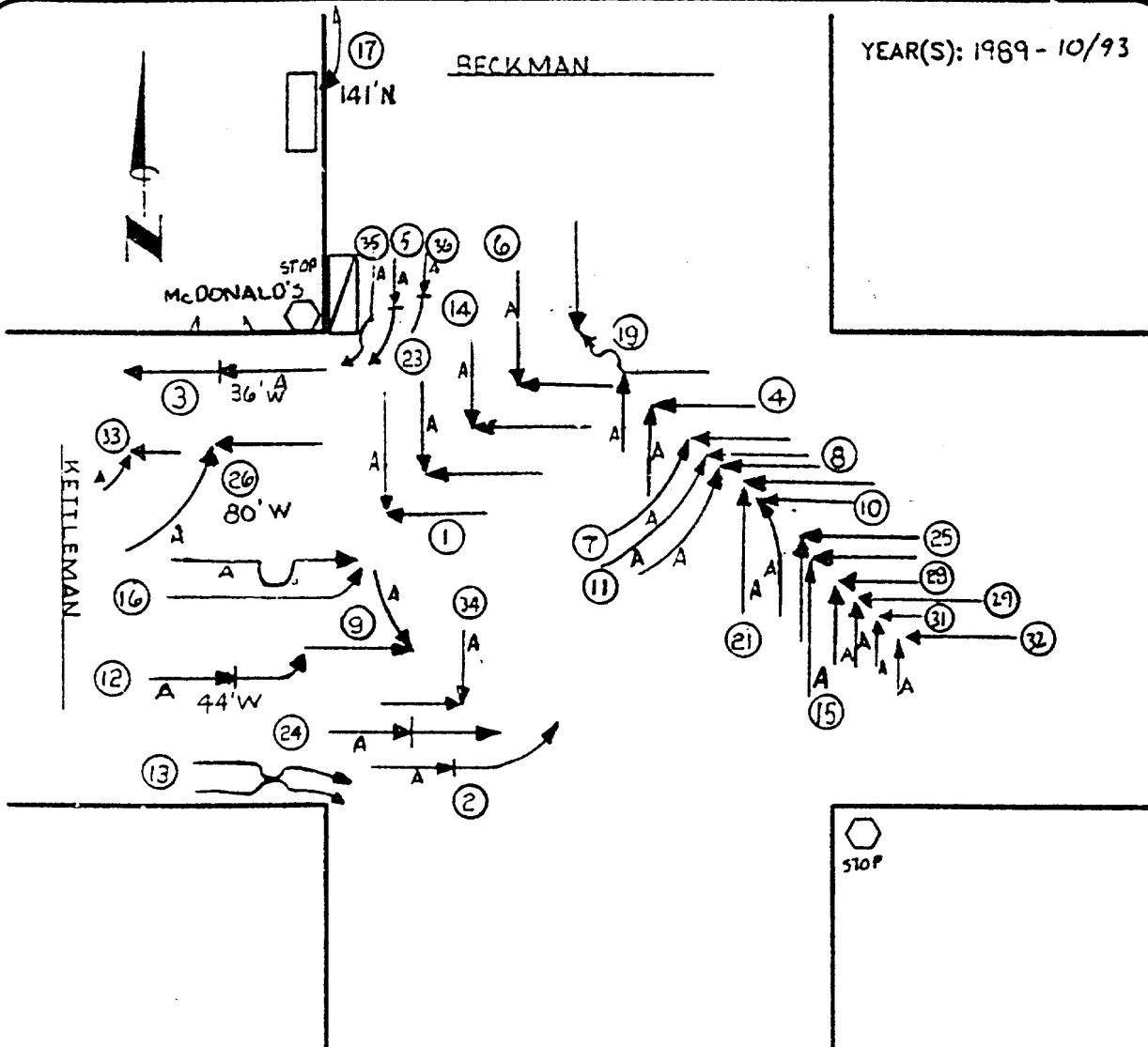
PUBLIC WORKS DEPARTMENT

Collision Diagram

Intersection Of

BECKMAN and KETTLEMAN

YEAR(S): 1989 - 10/93



- ⑮ UNKNOWN MISC. SERVICE REPORT
- ⑳ UNKNOWN MISC. SERVICE REPORT
- ㉒ UNKNOWN H & R (56' N/KETTLEMAN)
- ㉓ UNKNOWN MISC. SERVICE REPORT
- ㉔ UNKNOWN MISC. SERVICE REPORT

LEGEND

PATH OF MOVING VEHICLE	
REAR END COLLISION	
SIDESWIPE	
FIXED OBJECT	
PARKED VEHICLE	

DATE: 11-8-93

LOCATION: BECKMAN & KETTLEMAN YEAR(S): 1989-1993

No.	DATE	TIME	DAMAGE	INJURED	APPARENT CAUSE (A)
1	02-09-89	10:28	MAJ - MIN	0	FAILURE TO YIELD W8 VEH
2	03-28-89	06:40	MIN - MOD	0	UNSAFE SPEED, INATTENTION
3	05-03-89	09:10	MIN - MOD	0	FOLLOWING TOO CLOSELY
4	05-26-89	17:30	MOD - MIN	0	FAILURE TO YIELD, H&R
5	06-21-89	11:02	MIN - MIN	0	UNSAFE SPEED
6	07-30-89	18:54	MOD - MOD	1	FAILURE TO STOP DUI
7	09-05-89	15:13	MOD - MOD	0	FAILURE TO YIELD
8	11-03-89	17:45	MIN - MIN	0	FAILURE TO YIELD
9	12-18-89	15:15	MIN - MIN	0	FAILURE TO YIELD
10	12-18-89	20:28	MAJ - MOD	0	FAILURE TO YIELD, H&R, SPEED, FOG
11	03-30-90	18:28	MOD - UNK	0	H&R UNKNOWN
12	05-07-90	06:05	MIN - MIN	0	UNSAFE SPEED
13	05-10-90	06:48	MIN - MIN	0	UNKNOWN, CONFLICTING STATEMENTS
14	05-14-90	14:26	MOD - MOD	0	FAILURE TO YIELD W8 VEH
15	06-08-90	10:25	MAJ - MOD	0	FAILURE TO YIELD
16	07-04-90	12:20	MIN - MIN	0	WRONG SIDE OF ROADWAY
17	08-02-90	22:00	UNK	0	UNSAFE SPEED, H&R
18	02-19-91	11:53	UNK	0	UNKNOWN, MISC. SERVICE REPORT
19	02-28-91	15:41	MAJ - MOD-MIN	1	FAILURE TO YIELD, UNSAFE SPEED
20	03-06-91	17:55	UNK	0	UNKNOWN, MISC. SERVICE REPORT
21	05-20-91	17:24	MOD - MIN	0	FAILURE TO YIELD, H&R, HIT PARKED VEH
22	08-06-91	17:37	MOD - UNK	0	FAILURE TO YIELD
23	08-19-91	15:53	MIN - MIN	0	FOLLOWING TOO CLOSELY
24	09-03-91	13:57	MOD - MIN	0	FAILURE TO YIELD
25	10-04-91	17:29	MIN - MOD	0	UNSAFE LEFT TURN
26	10-24-91	06:25	MAJ - MAJ	1	UNK, MISC. SERVICE REPORT
27	1-6-92	16:53	UNK	0	FAILURE TO YIELD - DID NOT SEE W8 VEH
28	2-2-92	19:32	MIN - MOD	0	FAILURE TO YIELD - THROUGH INT WAS CLA.
29	8-3-92	14:54	MAJ - MAJ	0	MISC. SERVICE REPORT FELL OFF MOTORCYCLE
30	10-12-92	17:49	MIN	0	FAILURE TO YIELD
31	11-6-92	16:34	MIN - TOT	1	FAILURE TO YIELD, FOGGY WINDOWS
32	1-7-93	12:05	MOD - MIN	0	FAILURE TO YIELD, SUN IN EYES
33	5-21-93	07:17	MOD - MOD	0	

DATE: 11-8-93

PD #
89-6327
89-5293
89-7713
89-9268
89-10518
89-13291
89-14171
89-17227
89-19509
89-19521
90-3651
90-5236
90-5508
90-5541
90-6640
90-7562
90-8497
91-2033
91-2396
91-2644
91-3602
91-8497
91-9583
91-1024
91-11671
91-12549
92-2116
92-1387
92-8616
92-11647
92-12712
93-236
93-5626

PG 1 of 2

YEAR(S): 1989-1993

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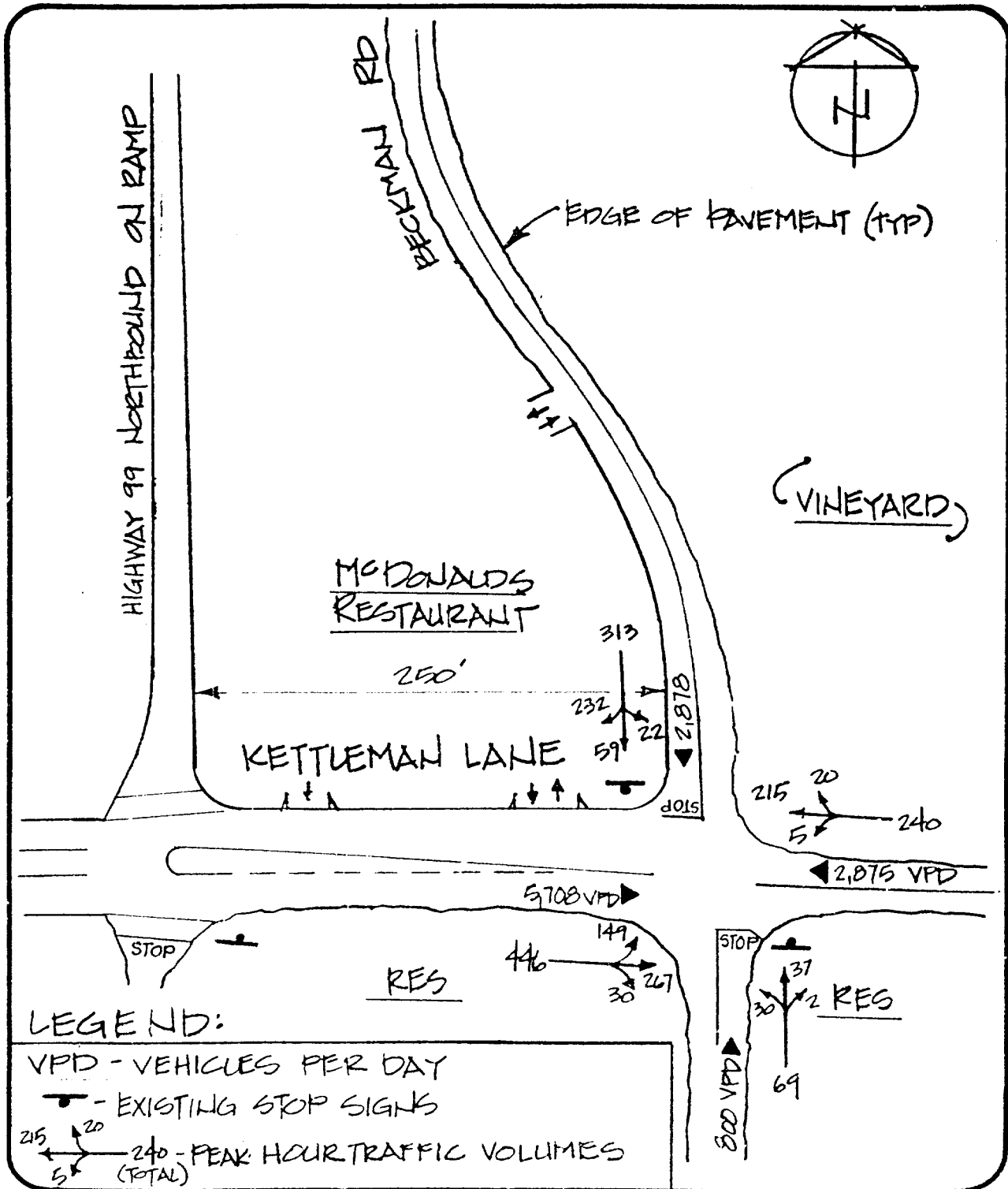


CITY OF LODI

PUBLIC WORKS DEPARTMENT

KETTLEMAN LN / BECKMAN RD

EXISTING CONDITIONS



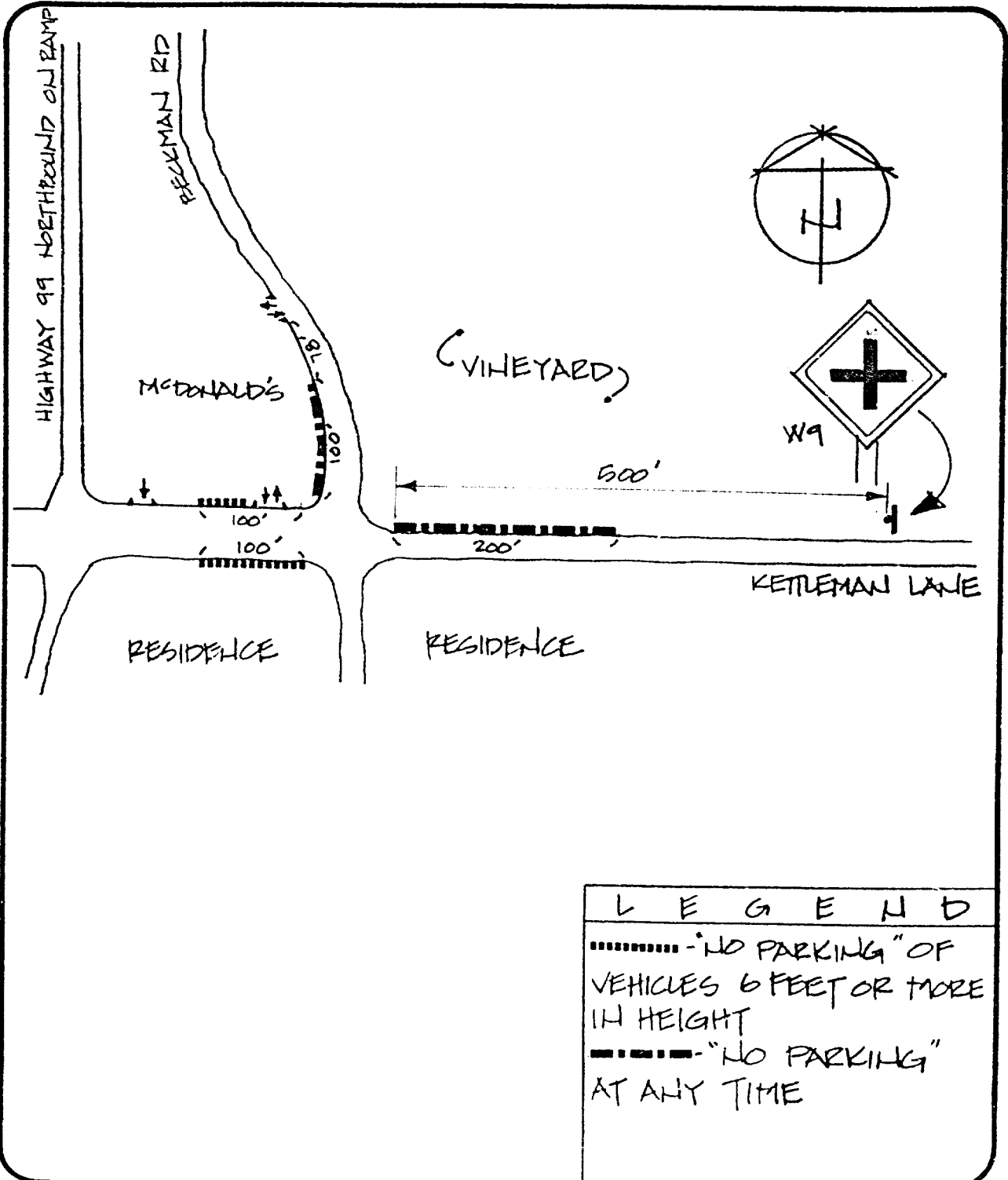


CITY OF LODI

PUBLIC WORKS DEPARTMENT

KETTLEMAN LN / BECKMAN RD

**PROPOSED PARKING RESTRICTIONS
AND SIGNING**



11/93

CITY COUNCIL

PHILLIP A. PENNINO Mayor
JACK A. SIEGLOCK
Mayor Pro Tempore
RAY C. DAVENPORT
STEPHEN J. MANN
JOHN R. (Randy) SNIDER

CITY OF LODI

CITY HALL, 221 WEST PINE STREET
P.O. BOX 3006
LODI, CALIFORNIA 95241-1910
(209) 334-5634
FAX (209) 331-6795

THOMAS A. PETERSON
City Manager
JENNIFER M. PERRIN
City Clerk
BOB McNATT
City Attorney

November 10, 1993

Caltrans
Attn: Hassan Marei
Senior Transportation Engineer
P. O. Box 2048
Stockton, CA 95201

SUBJECT: Intersection Control and "No Parking" Zone Study, Kettleman Lane at Beckman Road

Enclosed is a copy of background information on an item that is on the City Council agenda of Wednesday, November 17, 1993, at 7:00 p.m. The meeting will be held in the City Council Chamber, Carnegie Forum, 305 West Pine Street.

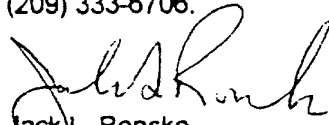
This item is on the regular calendar for Council discussion. You are welcome to attend.

Although staff is not recommending multi-way stop controls at this intersection, City Council may choose to install them which may have an impact at the Highway 99/Kettleman Lane interchange.

If you wish to write to the City Council, please address your letter to City Council, City of Lodi, P. O. Box 3006, Lodi, California, 95241-1910. Be sure to allow time for the mail. Or, you may hand-deliver the letter to City Hall, 221 West Pine Street.

If you wish to address the Council at the Council meeting, be sure to fill out a speaker's card (available at the Carnegie Forum immediately prior to the start of the meeting) and give it to the City Clerk. If you have any questions about communicating with the Council, please contact Jennifer Perrin, City Clerk, at (209) 333-6702.

If you have any questions about the item itself, please call Paula Fernandez or Rick Kiriu at (209) 333-6706.


Jack L. Ronsko
Public Works Director

JLR/lm

Enclosure

cc: City Clerk

NBECKMA1.DOC

CITY COUNCIL

PHILLIP A. PENNING, Mayor
JACK A. SIEGLOCK
Mayor Pro Tempore
RAY C. DAVENPORT
STEPHEN J. MANN
JOHN R. (Randy) SNIDER

CITY OF LODI

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BOB MCNATT
City Attorney

November 11, 1993

Caltrans
Attn: Hassan Marei
Senior Transportation Engineer
P. O. Box 2048
Stockton, CA 95201

SUBJECT: Intersection Control and "No Parking" Zone Study, Kettleman Lane at Beckman Road

Yesterday we mailed to you a draft copy of a Council Communication on the above subject. Enclosed is a copy of the signed Council Communication and exhibits. This item will be discussed at the City Council Meeting of Wednesday, November 17, 1993, at 7:00 p.m., in the City Council Chamber, Carnegie Forum, 305 West Pine Street.

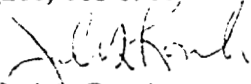
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Jack L. Ronsko
Public Works Director

JLR/lm

Enclosure

cc: City Clerk ✓

CITY COUNCIL

PHILLIP A. PENNING, Mayor
JACK A. SIEGLOCK
Mayor Pro Tempore
RAY C. DAVENPORT
STEPHEN J. MANN
JOHN R. (RANDY) SNIDER

CITY OF LODI

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(209) 334-5634
FAX (209) 331-6795

THOMAS A. PETERSON
City Manager
JENNIFER M. PERRIN
City Clerk
BOB McNATT
City Attorney

November 10, 1993

SUBJECT: Intersection Control and "No Parking" Zone Study, Kettleman Lane at Beckman Road

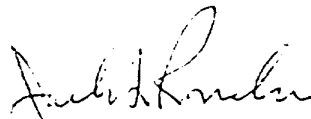
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Jack L. Ronsko
Public Works Director

JLR/lm

Enclosure

cc: City Clerk ✓

MR JOHN IRWIN
P O BOX 189
LODI CA 95241

MR CHARLIE BECKMAN
850 E KETTLEMAN LN
LODI CA 95240

LUSD TRANSPORTATION
CENTER
ATTN MIKE ROGERS
1305 E VINE ST
LODI CA 95242

MR DARREL FANDRICH
14630 N BECKMAN RD
LODI CA 95240

MRS HOFFMAN
2418 E WOODBRIDGE RD
ACAMPO CA 95220

LUSD POLICE SERVICES
ATTN FRANK BIGLOW
1305 E VINE ST
LODI CA 95240

PROPERTY OWNER
4872 E KETTLEMAN LN
LODI CA 95240

PROPERTY OWNER
4802 E KETTLEMAN LN
LODI CA 95240

MCDONALDS CORPORATION
P O BOX 66207
CHICAGO IL 60666

GEWEKE FAMILY TRUST
1045 S CHEROKEE LN
LODI CA 95240

MCDONALDS RESTURANT
ATTN RHONDA PINDER
841 E KETTLEMAN LN
LODI CA 95240

MCDONALDS
ATTN CRAIG SCHRADER
4502 GEORGETOWNE PL
SUITE 202
STOCKTON CA 95207

3 Traffic Violations.doc



Don Schrader
Franchise Owner

RECEIVED
NOV 16 10:00
CITY OF LODI

209/478-0234
Fax: 209/478-5734

November 15, 1993

City Council
City of Lodi
P.O.Box 3006
Lodi, CA 95241-1910

Re: Intersection Control and No Parking Zone Study,
Kettleman Lane at Beckman Road

I wish to protest Exhibit C. Please refer to the enclosed Exhibit C that has been highlighted.

My objection only pertains to the no parking at any time along the east side of Beckman Rd. I do not object to making 60 feet of no parking in this area, but not as shown on this exhibit. I cannot see why you would need more than 60 feet of stacking for three cars. As your staff reported, only four accidents in the period studied were southbound vehicles.

I have no other objections to Exhibit C as presented.

Sincerely,

Don Schrader



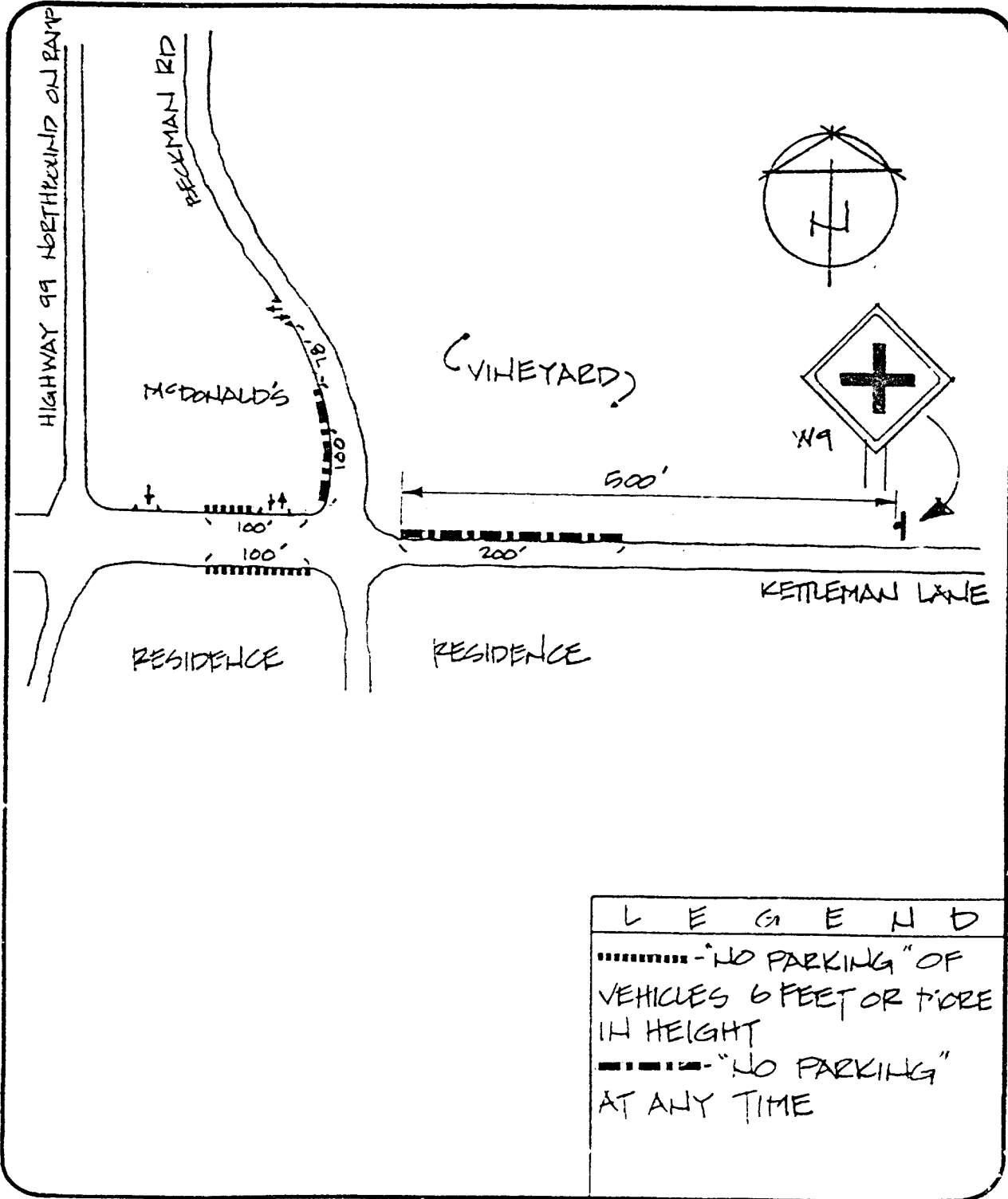


CITY OF LODI

PUBLIC WORKS DEPARTMENT

KETTLEMAN LN / BECKMAN RD

PROPOSED PARKING RESTRICTIONS
AND SIGNING



November 16, 1993 J-5
850 E. KETTLEMAN LN
Lodi, CA 95240

Dear Council Members,

I have lived next to the intersection of Kettleman Ln. and Beckman Road for 65 years. In my opinion, it has developed into an extremely dangerous intersection. McDonald's was supposed to be a drive-in; however, it has developed into a truck stop terminal. More than often trucks are parked very close to the intersection of Beckman and Kettleman and for varied lengths of stay. It is almost impossible safely to turn left on Kettleman Rd. when going North on Beckman Rd. if a truck is parked on Kettleman Rd. between my driveway and Beckman Rd. When going North on Beckman Rd., turning right is not a major problem. Turning left is. The problem could be eliminated with a "No Parking Zone" between my driveway and the intersection.

Very truly yours,
Charles Beckman

RESOLUTION NO. 93-149

A RESOLUTION OF THE LODI CITY COUNCIL
AMENDING TRAFFIC RESOLUTION NO. 87-163 TO APPROVE
PARKING RESTRICTIONS ON KETTLEMAN LANE (HIGHWAY 12)
EAST AND WEST OF BECKMAN ROAD

BE IT RESOLVED, that the Lodi City Council does hereby approve the installation of "No Parking" zones for 200 feet on the north side of Kettleman Lane (State Highway 12) east of Beckman Road, as shown on Exhibit "A" attached hereto; be it

FURTHER RESOLVED, that City of Lodi Traffic Resolution 87-163, Section 3, "Street Parking Restrictions," is hereby amended by designating no parking for vehicles over six (6) feet high within 100 feet of the intersections on both sides of Kettleman Lane west of Beckman Road, as shown on Exhibit "A" attached hereto.

Dated: November 17, 1993

I hereby certify that Resolution No. 93-149 was passed and adopted by the City Council of the City of Lodi in a regular meeting held November 17, 1993 by the following vote:

Ayes: Council Members - Davenport, Mann, Sieglock and
Pennino (Mayor)

Noes: Council Members - Snider

Absent: Council Members - None


Jennifer M. Perrin
City Clerk

93-149

RES93149/TXTA.02J



CITY OF LODI

PUBLIC WORKS DEPARTMENT

KETTLEMAN LN / BECKMAN RD

PROPOSED PARKING RESTRICTIONS
AND SIGNING

